JOURNAL OF
Policy Analysis and Management
Volume 5, Number 1

	Economics and Politics of Deregulation: The Issue of Telephone Access Charges *Richard H. K. Vietor and Dekkers L. Davidson*	3
	Mediating Science-Intensive Policy Disputes *Connie P. Ozawa and Lawrence Susskind*	23
Public Policy in a State-Centered Economy	Markets and Politics in France's Declining Regions *Sharon Zukin*	40
	Public Policy Evaluation in France *Jean-Pierre Nioche and Robert Poinsard*	58
	Federalism and Nuclear Waste Disposal: The Struggle Over the Shared Decision Making *Gary L. Downey*	73
	Action Research: A Model for Organizational Learning *Louise K. Comfort*	100
	*Through a Glass Darkly: Cause and Effect in Refugee Resettlement Policies *Simon M. Fass*	119
Insights and Reflexions	Bringing Tax Administration Out of the Closet *Ira A. Jackson*	139
	Rescuing Policy Analysis from the Civil Service *Hank C. Jenkins-Smith and David L. Weimer*	143
	The Similarity Between a Tariff and a Divorce *Barbara Devaney and Thomas O'Toole*	147
	Influencing Retirement Behavior: Untangling the Effects of Income Taxation of Social Security Benefits *Richard F. Dye*	150
	What is Policy Analysis? *Randall R. Bovbjerg*	154
Book Notes	*Andea Levin, Editor*	159
Case Notes	*Malcolm Hamilton, Editor*	181
Working Papers	*Colin Diver, Editor*	183

* Reprinted from 4(4)—omitted from the Table of Contents

JOURNAL OF
Policy Analysis and Management
Volume 5, Number 2

	Word from the Editor *David L. Weimer*	197
Limitations in the Economic Approach	Blind Spots in Policy Analysis: What Economics Doesn't Say About Energy Use *Paul C. Stern*	200
	Comment: "Blind Spots" in Perspective *John M. Quigley*	228
Out of the Trenches	Economists and Politicians *William A. Niskanen*	234
Can Government Effectively Use Competition	Competitive Bidding and States' Purchase of Services: The Case of Mental Health Care in Massachusetts *Mark Schlesinger, Robert A. Dorwart, and Richard T. Pulice*	245
	The Potential for Industrial Policy: Lessons from the Very High Speed Integrated Circuit Program *Glen R. Fong*	264
Analysis in Practice	The Evaluation of Economic Development Projects Where Military Conflict Is Present: Investing in Health Care in El Salvador *Ronald J. Vogel and Jon B. Christianson*	292
Coordinating Local Social Services	The Political Hand: Policy Implementation and Youth Employment Programs *Martin Levin and Barbara Ferman*	311
	Limits or the Comprehensive Services Model: The Case of Adolescent Pregnancy Programs *Sylvia B. Perlman and Richard A. Weatherly*	326
Developing Policy Knowledge	The Changing Role of Social Experiments in Policy Analysis *David H. Greenberg and Philip K. Robins*	340
Insights	*Randall R. Bovbjerg, Editor* Editor's Note *Randall R. Bovbjerg*	363
	The Evolution of the Policy Sciences: Understanding the Rise and Avoiding the Fall *William Ascher*	365
	Classical Management Strategies for Public Administrators *John K. Clemons*	373
	Helping Protect the Elderly and the Public Against the Catastrophic Costs of Long-Term Care *Bruce Jacobs and William G. Weissert*	378
	Anna's Life Expectancy *James W. Vaupel and John M. Owen*	383
Curriculum and Case Notes	*Richard F. Elmore, Editor* Editor's Note *Richard F. Elmore*	390
Book Reviews	*Janet Rothenberg Pack, Editor* Books Received	393 417
Working Papers	*Malcolm Hamilton, Editor* Word From the Front	425 435

JOURNAL OF
Policy Analysis and Management
Volume 5, Number 3

Word from the Editor

439

Perspectives on Deregulation and Regulatory Reform

Regulatory Reform and OSHA Policy
John Mendeloff 440

The Status of OSHA Reform: A Comment on Mendeloff's Proposals
W. Kip Viscusi 469

Comments on Mendeloff's "Regulatory Reform and OSHA Policy"
Robert E. Litan and William D. Nordhaus 476

Negotiated Rulemaking in Practice
Henry H. Perritt, Jr. 482

Natural Gas Deregulation: The Need for Further Reform
Harry G. Broadman 496

Deregulation and the Courts
Cass R. Sunstein 517

Out of the Trenches

The Realpolitik of Judicial Review in a Deregulation Era
Patricia M. Wald 535

Can We Design Better Systems for Managing Budgets?

Controllership in the Public Sector
Fred Thompson and L. R. Jones 547

Insights

Maximizing the Public Benefits of the AT&T Breakup
Kenneth Robinson 572

Maintaining Universal Telephone Service Under Deregulation
Joseph P. Fuhr, Jr. 583

Better Regulatory Compliance Through Environmental Auditing: A Reform Whose Time Has Passed
Stephen H. Linder 590

Lottery Taxes May Be Too High
Larry DeBoer 594

The Lagged Effect of the 1981 Federal AFDC Legislation on Work Effort
Robert Moffitt 596

Book Reviews

Making Tax Choices, Joseph Minarik; *The Flat Tax*, Robert E. Hall and Alvin Rabushka; *Assessing Tax Reform*, Henry J. Aaron and Harvey Galper; *Who Paid the Taxes, 1966–1985*, Joseph A. Pechman
Paul N. Courant 598

Political Innovation in America: The Politics of Policy Initiation, Nelson W. Polsby; *Agendas, Alternatives, and Public Policies*, John W. Kingdon
Paul J. Quirk 607

Continued on next page

Clamor at the Gates, Nathan Glazer, Ed.; *Without Justice for All: The Constitutional Rights of Aliens,* Elizabeth Hull; *Immigration: The Beleaguered Bureaucracy,* Milton D. Morris
Richard J. Moore 613

Warning & Responses to the Mt. St. Helens Eruption, Thomas F. Saarinen and James L. Sell; *Recovering from Catastrophes: Federal Disaster Relief Policy and Politics,* Peter J. May
Howard Kunreuther 619

Energy in the Global Arena: Actors, Values, Policies and Futures, Barry B. Hughes, B. Thomas Trout, James E. Hart, Robert W. Rycroft, and Donald A. Sylvan; *The Political Economy of Global Energy,* Rajendra K. Pachauri; *Energy and the National Defense,* Howard Bucknell
Peter D. Blair 623

Risk Analysis and Decision Processes, Howard C. Kunreuther, and Joanne Linnerooth, Editors, with J. Lathrop, H. Atz, S. Macgill, C. Mandl, M. Schwartz, and M. Thompson; *Normal Accidents: Living with High-Risk Technologies,* Charles Perrow
Michael O'Hare 624

A Strategic Analysis of Science and Technology Policy, Harvey A. Averch
Richard R. Nelson 627

Books Received 630

Curriculum and Case Notes

Park Plaza Synopsis 638

Analyses:

An Opportunity, Not a Problem
Robert D. Behn 639

No Compromises
Colin S. Diver 645

A Sense of Where You Are
Richard F. Elmore 648

Post Script 654

Word from the Front 655

Working Papers 657

JOURNAL OF
Policy Analysis and Management
Volume 5, Number 4

The Issue of Standing in Cost-Benefit Analysis
Dale Whittington and Duncan MacRae, Jr. 665

Federal Tax Reform and the Financing of State and Local Governments
Howard Chernick and Andrew Reschovsky 683

Nonmoney Income and the Elderly: The Case of the Tweeners
Timothy M. Smeeding 707

Cashing Out Food Stamps: Impacts on Food Expenditures and Diet Quality
Barbara Devaney and Thomas Fraker 725

To Pay or Not to Pay: A Model of International Defaults
Daniel F. Kohler 742

Iconoclastic Views

The Narrative Structure of Policy Analysis
Thomas J. Kaplan 761

Big Decisions and a Culture of Decisionmaking
Martin H. Krieger 779

A Comment: Telling the Big Stories—Policy Responses to Analytical Complexity
Gideon Doron 798

JPAM'S FIFTH YEAR
David Weimer, Editor 803

Insights

Randall R. Bovbjerg, Editor

The Social Costs of the Demand for Quantification
Peter Reuter 807

The Dollars and Cents of Parenthood
Thomas J. Espenshade and Charles A. Calhoun 813

Seven Laws of Policy Analysis
James A. Morone 817

Public Policy and Human Venture Capital: Forging a More Productive Business–Education Link
Michael Bisesi 820

Book Reviews

Janet Rothenberg Pack, Editor

Politicians, Judges, and City Schools: Reforming School Finance in New York, Joel S. Berke, Margaret E. Goertz, and Richard J. Coley; *Excellence in Education*. Denis P. Doyle and Terry W. Hartle
David H. Monk 825

Ethics in Planning, Martin Wachs, Editor; *Telling Right from Wrong: What is Moral, What is Immoral, and What is Neither One Nor the Other*, Timothy J. Cooney
Seymour J. Mandelbaum 830

Can Governments Learn? American Foreign Policy and Central American Revolutions, Lloyd S. Etheredge; *Aftermath: Tarnished Outcomes of American Foreign Policy*, John D. Montgomery
Sidney Weintraub 834

Public Policy and Federalism: Issues in State and Local Politics, Jeffrey R. Henig
John M. Quigley 838

Miliary Enterprise and Technological Change: Perspectives on the American Experience, Merritt Roe Smith, Editor; *Presidential Management of Science and Technology: The Johnson Presidency*, W. Henry Lambright; *The Interferon Crusade*, Sandra Panem
Almarin Phillips 840

Discrimination, Jobs & Politics, Paul Burstein; *Out of Order: Affirmative Action & the Crisis of Doctrinaire Liberalism*, Nicholas Capaldi
Marianne A. Ferber 843

Ideology & the Urban Crisis, Peter J. Steinberger
Stephen L. Elkin 845

The Regional Impact of Technological Change, Alfred T. Thwaites and Ray P. Oakey; *A Regional Econometric Forecasting System: Economic Areas of Michigan, Harold T. Shapiro and George A. Fulton*
Roger E. Bolton 848

Staking Out the Terrain: Power Differentials Among Natural Resource Agencies, J. N. Clarke and D. McCool; *Public Policy Formation*, Robert Eyestone, Editor
David R. Beam 852

Booklisting 857

Curriculum and Case Notes *Richard F. Elmore, Editor*

Editor's Note 862

Performance Evaluation: Learning From Experience
Michael O'Hare 862

Word from the Front 870

Working Papers *Malcolm C. Hamilton, Editor* 872

Index, Volume 5 878

Volume Contents i